

## Message Text

CONFIDENTIAL

PAGE 01 BONN 08856 01 OF 02 201908 Z

41

ACTION EUR-25

INFO OCT-01 ADP-00 PM-07 CIAE-00 DODE-00 H-02 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

NEA-10 TRSE-00 MBFR-03 SAJ-01 IO-13 AEC-11 ACDA-19

OMB-01 EB-11 STR-08 AGR-20 CU-04 OIC-04 RSR-01 /196 W  
----- 008486

R 201838 Z JUN 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 5834

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY BRUSSELS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY VIENNA

USMISSION NATO BRUSSELS

USMISSION EC BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 08856

HELSINKI FOR MPT DEL; VIENNA FOR MBFR DEL

E. O. 11652: X- GDS-1

TAGS: PFOR, US, NATO, UK, FR, GW

SUBJECT: BRITISH VIEW OF US/ EUROPEAN POLITICAL/ SECURITY  
RELATIONS.

REF: BONN 8459

SUMMARY: BRITISH EMBASSY FIRST SECRETARY HAS GIVEN  
EMBOFF CAUTIOUSLY OPTIMISTIC VIEW OF PROSPECTS FOR  
ELABORATION OF US/ EUROPEAN DECLARATION OF PRINCIPLES  
BEFORE PRESIDENT NIXON' S VISIT THIS AUTUMN TO EUROPE,  
BUT BRITISH OFFICIAL PROVIDED VERY NEGATIVE ASSESSMENT  
OF UK CAPABILITY TO PROVIDE US BUDGETARY TYPE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 08856 01 OF 02 201908 Z

BURDENSARING SUPPORT. WITH DURABILITY OF US TROOP COMMITMENT THE SUBJECT OF CONSIDERABLE QUESTIONING IN LONDON, OUR SOURCE SAID THE BRITISH HOPED THE WEST EUROPEAN ALLIES, WITH EVENTUAL FRENCH COOPERATION, CAN BE CONVINCED OF THE NEED TO INTENSIFY THEIR POLITICAL AND CONVENTIONAL DEFENSE COOPERATION, USING THE EUROGROUP AS A TRANSITIONAL INSTRUMENT IN THE DEFENSE AREA. END SUMMARY.

1. US/ EUROPEAN RELATIONS. DURING JUNE 19 LUNCHEON HELD AT HIS SUGGESTION, BRITISH EMBASSY EXPERT ON EUROPEAN AND SECURITY MATTERS GAVE EMBOFF A SOMEWHAT MORE POSITIVE ASSESSMENT THAN THE GERMANS THOUGHT HAD EMERGED FROM THE JUNE 12 JOBERT VISIT TO BONN ON PROSPECTS FOR A US/ EUROPEAN DECLARATION OF PRINCIPLES ( REFTEL). SOURCE SAID THE BRITISH SAW DEFINITE ALBEIT GLACIAL MOVEMENT IN THE FRENCH POSITION SINCE JUNE 5 EC- NINE QUARTERLY MINISTERIAL MEETING ( BONN 8110). IN PARTICULAR, THE BRITISH ( LIKE GERMAN FONOFF POL DIRECTOR VAN WELL) WERE ENCOURAGED BY FRENCH AGREEMENT TO ARTICLE THREE OF THE COPENHAGEN NATO MINISTERIAL COMMUNIQUE. BRITISH FONOFF NOTED THAT IN THAT ARTICLE, THE FRENCH HAD ACKNOWLEDGED " THE PROFOUND CHANGES... IN EVERY FIELD OF INTERNATIONAL ACTIVITY" AND HAD AGREED TO PARTICIPATE IN NATO IN A MULTILATERAL CONSIDERATION OF THE ALLIANCE RELATIONSHIP. FURTHER, BRITISH EMBOFF NOTED THAT JOBERT HAD INDICATED TO SCHEEL THAT FRENCH COULD AGREE TO A MULTILATERAL MEETING OF THE EC- NINE POL DIRECTORS PLUS THEIR US EQUIVALENT AFTER GENUINE PROGRESS HAD RESULTED FROM BILATERAL CONSULTATIONS AND FROM DISCUSSIONS IN NATO, GATT, IMF AND OTHER APPROPRIATE FORA. THE BRITISH HAD THE IMPRESSION, ALSO FROM THEIR OWN TALKS WITH THE FRENCH, THAT PARIS WOULD IN THE END AGREE TO A DECLARATION OF PRINCIPLES TO BE ISSUED IN CONNECTION WITH THE PRESIDENT' S VISIT THIS AUTUMN TO PARIS.

2. NOT WITHSTANDING THE ABOVE ASSESSMENT, BRITISH EMBOFF SAID PARIS CONTINUED TO ADHERE TO THE JUDGMENT THAT IT WOULD BE BEST TO LEAVE THE ALLIANCE AS IT IS  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 08856 01 OF 02 201908 Z

AND THAT A DECLARATION OF PRINCIPLES WOULD BE ESSENTIALLY MEANINGLESS. SOURCE SAID LONDON AND BONN ALSO LIKED THE ALLIANCE AS IT IS AND CONSIDERED THAT A DECLARATION OF PRINCIPLES WOULD BE ESSENTIALLY " WINDOW DRESSING". BUT BRITISH EMBOFF SAID HMG WAS READY TO GO ALONG WITH US REQUEST FOR DECLARATION AND THOUGHT THE REAL VALUE OF US/ EUROPEAN DIALOGUE WOULD

BE TO PROVIDE A BROAD POLITICAL FRAMEWORK FOR  
INDIVIDUAL NEGOTIATIONS ON TRADE, MONETARY AND  
SECURITY MATTERS WITHOUT LINKING THESE ISSUES TOGETHER.  
OUR SOURCE SAID LONDON ALSO HOPED THIS DIALOGUE  
WOULD SERVE TO PREVENT FURTHER EROSION IN ALLIED  
DEFENSE ACTIVITIES.

3. BURDENSARING AND US TROOPS IN EUROPE. WHEN EMBOFF  
RECALLED US INITIATIVE ON NEW EUROPEAN BURDENSARING,  
BRITISH OFFICIAL WAS VERY NEGATIVE. HE SAID THERE WAS

CONFIDENTIAL

NNNNMAFVVZCZ

ADP000  
CONFIDENTIAL

PAGE 01 BONN 08856 02 OF 02 201908 Z

47  
ACTION EUR-25

INFO OCT-01 ADP-00 PM-07 CIAE-00 DODE-00 H-02 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

NEA-10 TRSE-00 MBFR-03 SAJ-01 IO-13 OIC-04 AEC-11

ACDA-19 OMB-01 RSR-01 EB-11 STR-08 AGR-20 CU-04 /196 W  
----- 008485

R 201838 Z JUN 73  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 5835  
INFO AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY BRUSSELS  
AMEMBASSY ROME  
AMEMBASSY THE HAGUE  
AMEMBASSY HELSINKI  
AMEMBASSY VIENNA  
USMISSION NATO BRUSSELS  
USMISSION EC BRUSSELS

C O N F I D E N T I A L SECTION 02 OF 02 BONN 08856

RECOGNITION IN LONDON OF THE MANSFIELD PROBLEM BUT THE  
BRITISH GOVERNMENT SAW NO POSSIBILITY OF WHEELDLING  
ADDITIONAL BUDGETARY SUPPORT FROM THE COMMONS TO

COUNTERACT THE US BOP DEFICIT ON MILITARY ACCOUNT.  
LONDON AND OTHER WEST EUROPEAN CAPITALS, LIKE WASHINGTON  
, ALSO HAD THEIR ECONOMIC PROBLEMS. INDEED, BRITISH  
EMBOFF SAID THE UK DEFENSE BUDGET RECENTLY WAS  
REDUCED BY FIFTY MILLION POUNDS STERLING AS A RESULT  
OF THOSE PROBLEMS; THE CUT WAS HELD TO FIFTY MILLION  
POUNDS, JUST SHORT OF THE INCREASE OVER LAST YEAR'S  
DEFENSE SPENDING, SO THAT HMG COULD CONTINUE TO POINT  
TO MODEST INCREASE IN DEFENSE SPENDING. BUT THE  
LESSON IS CLEAR, NAMELY, THAT THERE IS NO ADDITIONAL  
BUDGETARY SUPPORT IN LONDON FOR THE US BOP DEFICIT  
ON MILITARY ACCOUNT.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 08856 02 OF 02 201908 Z

4. IN REPLY, EMBOFF SAID HE WAS DISAPPOINTED WITH  
THIS NEWS GIVEN THE CURRENTLY DISTURBING PICTURE  
REGARDING US CONGRESSIONAL ATTITUDES TO THE MAINTENANCE  
OF AMERICAN MILITARY DEPLOYMENTS IN WESTERN EUROPE.  
EMBOFF DREW ON STATE 118139 TO PUT BRITISH EMBOFF IN  
THE PICTURE. OUR INTERLOCUTOR SAID HE FULLY CREDITED  
THIS DESCRIPTION OF THE PROBLEM, HAVING HIMSELF  
RECENTLY SERVED IN THE BRITISH EMBASSY IN WASHINGTON.  
BUT HE SAID THAT THIS UNFORTUNATELY DID NOT CHANGE  
THE FACT THAT " THE BRITISH WELL IS DRY" AT THIS TIME.  
HE ADDED THAT HE COULD ONLY HOPE THAT THE MANSFIELD/  
ROSENTHAL RESOLUTIONS COULD BE BEATEN BACK THIS AUTUMN.

5. EUROPEAN POLITICAL/ DEFENSE COOPERATION. BRITISH  
EMBOFF SAID LONDON IS CONVINCED, GIVEN THE ABOVE  
CIRCUMSTANCES, OF THE NEED TO INTENSIFY POLITICAL  
AND CONVENTIONAL DEFENSE COOPERATION AMONG WEST EUROPEAN  
NATO PARTNERS, BUT ALSO IS CONCIOUS OF THE  
PERSISTING FRENCH REFUSAL TO QUICKEN THE PACE,  
PARTICULARLY IN THE DEFENSE AREA. IN THE SHORT AND  
MEDIUM TERM PERIOD AHEAD, THE BRITISH LIKE THE GERMANS  
CONTINUE TO SEE THE EUROGROUP AS THE BEST TRANSITIONAL  
INSTRUMENT; IT IS HOPED THAT FRANCE WILL FIND A WAY  
TO JOIN IN THE EUROGROUP'S WORK, WHICH BRITISH OFFICIAL  
ACKNOWLEDGED HAD LOST SOME STEAM IN RECENT  
MONTHS. AS TO THE SOMEWHAT LONGER RUN, BRITISH  
OFFICIAL SAID UK FONOFF AND DEFENSE MINISTRY PRESENTLY  
WERE ENGAGED IN STUDIES AS TO HOW TO DEVELOP  
WEST EUROPEAN POLITICAL AND CONVENTIONAL DEFENSE  
COOPERATION AS ESSENTIAL ATTRIBUTES OF A GENUINE  
" EUROPEAN UNION", THE EC GOAL FOR 1980.  
HILLENBRAND

CONFIDENTIAL

NNNNMAFVVZCZ

\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:**  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 20 JUN 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** boyleja  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973BONN08856  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** X1  
**Errors:** n/a  
**Film Number:** n/a  
**From:** BONN  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19730627/aaaajlot.tel  
**Line Count:** 224  
**Locator:** TEXT ON-LINE  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 73 BONN 8459  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** boyleja  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 09 AUG 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <09-Aug-2001 by shawdg>; APPROVED <13-Sep-2001 by boyleja>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** <DBA CORRECTED> srp 980220  
**Subject:** BRITISH VIEW OF US/ EUROPEAN POLITICAL/ SECURITY RELATIONS.  
**TAGS:** PFOR, FR, GW, UK, US, NATO  
**To:** EUR  
SECSTATE WASHDC INFO BRUSSELS  
EC BRUSSELS  
LONDON  
MULTIPLE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

